





### Nurses with advanced roles in OECD member states

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### **International Focus**

- Background: Changing health workforce, clinical roles & team work
- Aim/methodology: Multi-country analysis of policy reforms, implementation and barriers/facilitators to share policy lessons
- Country coverage 39 countries:
  - Europe (all 28 EU Member States, Norway, Switzerland, Iceland and Turkey)
  - U.S., Canada, New Zealand, Australia

#### **Dimensions observed**

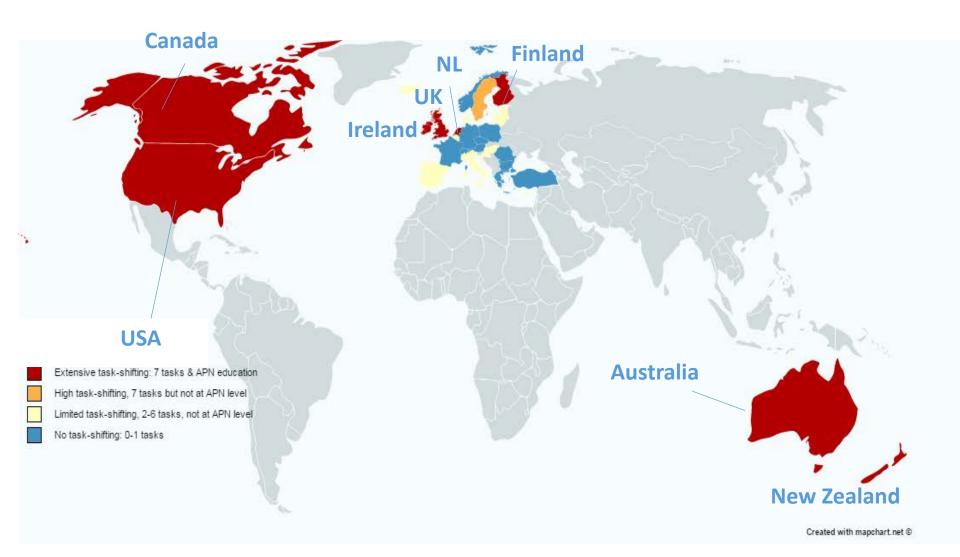
- 3 levels of implementation none, pilot, nationwide
- Tasks/clinical activities measured by 7 (traditionally) medical activities
  - Diagnosis
  - Order medical tests/exams/devices
  - Treatment
  - Prescribe medicines
  - Referrals
  - Panel of patients
  - First point of contact
- Financing
  - Independent billing vs none
  - Reimbursement/financing of activities
  - Payment models, fee-for-service vs. capitation vs. mix
- Governance Level of regulation
  - Titles
  - Regulation of Scope of Practice
  - Registration policies

Level of implementation

Extent of task-shifting / advanced clinical practice

Barriers vs.
enabling
policy
environment

# Countries with established NP/APN titles, education and practice (SoP)



# Reform trend 1: Many countries in Europe are in the process of implementing NP/APN roles

	Countries	NP/APN education	Advanced clinical scope of practice (primary care)
Established: NP/APN with advanced levels of clinical practice fi	Austrented,  APN implemented,  APN implemented,  APN implemented,  Indication lessons  I	Yes	<ul> <li>Authorised to perform <u>all</u>:</li> <li>Prescribing medications</li> <li>Diagnosis &amp; health assessment</li> <li>Ordering tests &amp; exams</li> <li>Treatment decisions</li> <li>Panel of patients</li> <li>Referrals</li> <li>First point of contact</li> </ul>
Emerging: (few) NP/APN education programs, but practice not at advanced level	Austria Croatia Croatia PAPN Croatia PAPN Crof NPIAPN Color implementation Color implementati	Emerging	Limited level of advanced practice, at least one of the seven clinical activities

### Reform trend 2: Nurse prescribing

- As of 2016, total of 14 countries; of which <u>newly adopted</u> (2010-2016):
  - Cyprus
  - Estonia
  - Finland
  - Netherlands
  - Poland
  - Spain
  - France (pending adoption of decree)
- Nurse prescribing pre-existed and <u>expanded (or removed regulatory barriers):</u>
  - Australia
  - Canada
  - Ireland
  - New Zealand
  - Sweden
  - United Kingdom
  - United States

### The who and what of nurse prescribing

# Restricted to specific, regulated <u>nursing</u> <u>sub-groups/titles</u>

# Full prescribing authority

- Australia (NP)
- Canada (NP)
- Netherlands (Nurse Specialist)
- New Zealand (NP)
- **U.S.** (NP, other APRN)

## Limited prescribing authority

- Australia
   (scheduled medicines RN)
- Cyprus (Master's level APN)
- Netherlands

   (diabetes, lung, oncology nurses
   with Bachelor)

# <u>All</u> registered nurses meeting the requirements

## Full prescribing authority

- UK (Independent Prescribers)

# Limited prescribing authority

- Canada (emerging)
- Denmark
- UK
   (Supplementary
   Prescribers)
- Estonia^
- Finland
- Poland^ (Master & Bachelor)
- Spain^
- Sweden
- New Zealand^

#### Effectiveness of NP/APNs: Overview of systematic reviews

- At least equivalent quality of care
- For some indicators -> improved care
- Mortality reduced
- Patient satisfaction improved

#### Cost-effectiveness? Costs and resource use

	Length of consulta-tions	Frequency of referrals	Prescribing of medications	Follow-up consultation	Hospital (re-) admissions
Nurses in advanced roles vs. Physicians	<b>↑</b>	→ all sectors  ↑ to GPs in primary care	$\leftrightarrow$	<b>↑</b>	<b>\</b>

Notes:  $\downarrow$  = statist. significant (reduced/lower) effect,  $\uparrow$  = statist. significant (longer/higher) effect, plus higher than comparator group, +- = inconclusive results, n/a = evidence not available / insufficient

### Role of regulation

- Critical to officially authorise the uptake of new roles -> avoid informal practice
- Regulation via legislation:
  - Regular reviews of Scopes-of-Practice (SoP) by external review group (Netherlands); 'Experimental law' linked to evaluation (Netherlands, California)
- Self-regulation
  - Nursing regulatory body (e.g. New Zealand, Australia) -> can more easily adapt SoP as skills and competencies change
- Non-regulated SoPs
  - Employer-based mechanisms, e.g. via collaborative arrangements (UK), protocols -> less role clarity, malpractice handling, responsibility shifted to employers

# Payment policies and reimbursement: major determining factor

- Major reforms(FFS):
  - Australia: NPs gained access to Medicare reimbursement (at lower levels than GPs)
  - **U.S.:** ranges from not recognised as provider (~30% of private health plans) to 85% of physician rates (Medicare) to 100% of physician rates state-dependent and payer-dependent
- Salaried positions: Challenge of securing new or redistributed money from existing health budgets (Canada, Netherlands)
- Role of financial incentives and disincentives (Estonia, Lithuania)

### Take-home messages

- Multitude of **policy reforms**, often at early stages
- Quality/effectiveness: at least equivalent if adequately trained
- Cost-effectiveness: evidence mixed
- Implications on health systems, teams, payers, patients
- Enabling policy and practice environment
  - Regulation: without official authorisation and expansion of scopes of practice, NP/APNs cannot practice in advanced roles legally and officially
  - Payment policies: levels of reimbursement with implications on costs and uptake in practice
  - Education: revised curricula, competencies, training and CPD

### Thank you for your attention!

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Task shifting from physicians to nurses in primary care in 39 countries: a cross-country comparative study

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Background: Primary care is in short supply in strategy to improve access, but international primary care and policy reforms in 39 countries national expert survey, plus literature scoping r USA, Canada, Australia and New Zealand (resp criteria. Survey responses were triangulated wit To cite: Maier CB, Barnes H, methods to assess developments in countryadvanced roles from physicians, was implemen Three clusters emerged: 11 countries with ex Wales, Finland, Ireland, Netherlands, New Zea in six countries: size, growth, no task shifting. The high number of policy in

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BMJ Open Descriptive, cross-country analysis of

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Objectives

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Aiken LH, et al. Descriptive, cross-country analysis of the nurse practitioner workforce physician substitution potential. BMJ Open 2016;6: e011901. doi:10.1136/ bmjopen-2016-011901

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Research

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workshop on changes in skills mix and scopes of practice.

A final version of this paper is expected to be published as an OECD Health Working Paper before the end of

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Note by the Secretariat:

This paper has been prepared to guide and stimulate the discussion on advanced nursing roles during this

The authors welcome any comments and inputs on this draft paper.

Authors: Claudia B. Maier (Technische Universität, Berlin), Linda H. Aiken (University of Pennsylvania) and Reinhard Busse (Technische Universität, Berlin)

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